MASTER PLAN DE LAVEAGA PARK

CITY OF SANTA CRUZ

PREPARED BY
RECREATION & PARK DEPARTMENT
MAY 1960

FOREWARD

The following Master Plan for De Laveaga Park has been prepared for the purpose of realizing the overall potential of the 565 plus acre site. A workable division of land into various areas of use; the location of facilities to serve these areas with cost estimates is included as an aid to implementation. The major projects are presented with various observations to assist with the development and operation of the park.

The objective of realizing a rich return in use and enjoyment by Santa Cruz families has been the guiding theme. In this vein, a diversified program of development has been projected to include activities of hiking, riding, picnicking, camping, golf, outdoor education, archery and a myriad of others to satisfy the needs of the community.

A considerable portion of the area is projected to remain in its wild and primitive state to allow for the benefits to be derived from a completely natural area.

Orderly development of the basic plan over the years will result in one of our most important community assets.

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MASTER PLAN, DE LAVEAGA PARK

CITY OF SANTA CRUZ

A - PROPOSED DEVELOPMENTS AND COST VALUES

An outline of the facilities proposed to afford enjoyment for each family and every one in each family is given in the following. The cost value of the developments is presented, using unit in-place figures applicable as of May, 1960 on contract basis.

1. Family Picnic Grounds. This is one of the major uses of any park. The Master Design makes full use of the existing developments along the banks of Branciforte Creek and proposes adding accommodations for a total of 100 families. Many more will enjoy spreading a blanket on the grass or under the trees throughout the park. Small picnic facilities are also anticipated to serve such specific users as the riflemen, archers and horsemen.

FAMILY PICNIC GROUNDS Capacity for 100 families

Site Cleanup	\$	5,000
Spur Road, East bank of Branciforte Creek 1,380 lin. ft. 2-way at \$35,000 per mile	.ā.	10,700
Parking, 50 car lot, 20,000 sq. ft. and 70 car diagonal roadside, 14,000 sq. ft		
Clear, grade and pave at 35¢		11,900
Water Lines, extension of existing service,		
hydrants and drinking fountains		4,000
Power Service to Restrooms		1,500
Table-Bench Combinations, 100 at \$50		5,000
Barbecue Pits, 45 at \$65		2,900
Paths, 2,000 lin. ft., Grade and gravel at \$2		4,000
Footbridges, 2 at \$2,000		4,000
5 Restrooms of 2 and 2 seat at \$6,500		32,500
Engineering and Contingencies at 15%		12,250
Total Cost, Family Picnic Grounds Development	\$	93,750

2. <u>Family Campgrounds</u>. Due to the large size of the park, ample room is available on the upper terraces for family camping. The demand for camping far outreaches the facilities available in the region, and the 160 units planned will be much used and appreciated by local people and visitors alike. A fishing lake and rough playfield is suggested within this area.

FAMILY CAMP GROUNDS Capacity 160 families

One-way roads, 1 mile, clearing, grading and paving with parking spurs at \$30,000 per mile	\$ 30,000
Laundry and Showers, 1 building with 6 and 6 shower heads, combined with central restroom Restrooms 8 of 2 and 2 seat \$52,000	10,000
3 of 3 and 3 seat 30,000	82,000
Individual Site Grading	3,000
Shade Tree Planting 200 trees at \$5	1,000
Table-Bench Combinations 160 at \$50	8,000
Barbecue Pits 160 at \$65	10,400
Water Line Laterals, hydrants, drinking fountains including 3,000 lin. ft. from 1½" to 3/4" pipe	3,500
Power Service to Restrooms	3,500
Telephone Service to Pay Phone	1,500
Fishing Lake, one-half acre surface Excavation 3,500 cu. yd. at \$1 3,500 Clay Importation and placement	
400 cu. yds. at \$3 1,200	
Water Lines, 50 ft. of 4" at \$3.60 valves, etc. 250	4,950
playfield, rough grading, portable backstop, etc.	1,500
Engineering and Contingencies at 15%	11,450
Total Cost, Family Camp Grounds	\$170 300

3. Group Picnic Grounds. Picnic outings of many organizations are already taking place within De Laveaga Park. More accommodations will be demanded in the years ahead. The Master Design indicates a major group area where a group of 600 or more can enjoy a small glade set apart from the other users. It will not be feasible to separate small groups from the family picnickers; however, it will be desirable to group tables in several spots near the Activity Area so that these users may make reservation and enjoy an outing as a unit.

GROUP PICNIC GROUNDS 600 person capacity

Two-way Road, 0.3 miles at \$35,000 per mile	\$ 10,500
Parking 100 cars, 40,000 sg. ft. at 35c	,,,
for clearing, grading and paving	14,000
Site Clearing	2,000
Table-Bench Combinations for 600 at \$4 each	2,400
2 Group Barbecue Pits	111 VSV2 Japanes
Sink Facility	800
-	400
2 Restrooms of 5 and 5 seat each	24,000
Water Lines, 12" to 3/4" lines, 400 ft., drinking	
fountains, faucets	500
Power Lines	1,500
Engineering and Contingencies at 15%	7,900
Total Cost, Group Picnic Grounds	^
Total cope, Gloup Fichic Grounds	\$ 64 000

4. Group Campground. The value of camp-outs for youth groups is well established, and a secluded redwood grove near Branciforte Creek has been ear-marked for this use. A council ring already in use lies adjacent to the campground where it will be available for the groups. A few hundred yards further downstream lies the Activity Area which will also be readily available for the use of these groups. Accommodations are suggested for groups up to 150. This unit should be of value for use by the Youth Hostel groups of the state.

GROUP CAMPGROUND 150 capacity

Terracing, 100 cu. yds. at \$1	100
Clean Up	1,000
Fire Circle	1,500
Restrooms, 1 building, 3 and 3 seat	VALUE - 1827 - AVADES - VALUE
Power	10,000
Telephone	3,000
	1,500
Water Lines, faucets, drinking fountains, 300 ft. 1"	300
Engineering and Contingencies	2,600
Total Cost, Group Campground	\$ 20,000

5. Activity Area. The large meadow beside Branciforte Creek is proposed as the site of many sports activities: softball fields, tennis, badminton and volleyball courts, a fishing lake, skating and dancing slab, and numerous smaller courts such as horse shoes, roque, lawn bowling and shuffleboard are foreseen as popular facilities. Such a center for active users is invariably popular and is, in turn, efficient to administer.

The offer of a model railroad concession employing a onethird scale model of exceptional value to be located in the area will add its measure of popularity.

At one edge of the activities will be a large children's play area. Experience has proven that an active program for the children is a major service of a large park.

ACTIVITY AREA Capacity for 300 persons

capacity for 500 persons	
Parking 150 cars, 2 areas, 60,000 sq. ft. at 35¢	\$ 21,000
Railroad Track, 2,200 lin. ft. at \$10 \$22,000 Locomotive and 3 cars, Value 30,000	
Sheds, etc. 4,000	56,000
2 Restrooms, 1 of 3 and 3 seat at \$10,000 1 of 2 and 2 seat at 6,500	16,500
Tennis, 4 court reinforced slab including subdrainage, fencing and lighting	35,000
Softball Field with night lighting	19,000
Fishing Lake, Excavation 5,000 cu. yds. and dike building at \$1 5,000	
Clay importation and placement, 500 cu. yds. at \$3 Water Lines, etc. 750	7,250
Volley Ball, Badminton and Small Courts	20,000
Children's Play Area, Site grading and Cleanup 800 Wading Pond 2,000 Sand Pit 1,200	
26 Pieces Play Equipment at \$150 in place 3,900	7,900
Water Line Extensions	2,000
Power and Miscellaneous Lighting	4,000
Engineering and Contingencies at 15%	28,200
Total Cost, Activity Area	\$216,850

6. Golf Course and Clubhouse. The upper terrace lands are ideal for the development of an 18-hole golf course of 6,300 yards total length. The terrain rolling, the setting of magnificent natural beauty. The course should accommodate 600 rounds of golf per day, the clubhouse should be popular for dining, meetings and banquets, perhaps serving 800 or more in a day.

GOLF COURSE

18-Hole Course at \$10,000 per hole	\$180,000
Practice Course on 5 acres	14,000
Structures	
Clubhouse and Dining Room and Bar, Pro Shop	72,000
Showers and Lockers, Caddy Room Ticket Office, Restrooms, etc.	
Parking, 125 car, 50,000 sq. ft. at 35¢	17,500
Engineering and Contingencies at 15%	42,500
Total Cost, Golf Course	\$326,000

7. Natural Science Center For Youth and Arts and Crafts Museum.

City residents have been active in planning a center where the junior museum principle would be followed and expanded further with guided programs in arts and crafts. Displays including live creatures and examples of natural phenomena which have proven popular in junior museums, active classes in the natural sciences, and the arts and crafts, will form the general scope of the center's program. A Nature Trail is proposed nearby where young and old alike can walk and find various species of plants, trees and shrubs as well as rock formations and other natural features well labeled. General notes of interest will be posted at various of the exhibits for the information and enjoyment of the visitors.

NATURAL SCIENCE CENTER

5,600 sq. ft. Building at \$14	\$ 78,500
Engineering and Contingencies	 10,600
Total Cost, Natural Science Center	\$ 89,100

8. <u>Clubhouse</u>. A clubhouse is envisioned at the edge of the Activity Area in a striking creek-side situation across Branciforte Creek from the Natural Science Center. It will have a primary purpose of serving the public as a meeting center for clubs, lectures, square dance groups, etc. Table Tennis, Chess and Checkers and similar usage will keep the building busy between group meetings. The building can include as well the play equipment check-out facilities.

CLUBHOUSE

4,200 sq. ft. Building at \$14	59,000
Engineering and Contingencies at 15%	8,850
Total Cost, Clubhouse	\$ 67,850

9. Amphitheatre. An outdoor amphitheatre under the redwoods is envisioned as a park facility that will be very popular for programs of a great many groups, the setting a natural bowl close to Branciforte Drive. The proposed capacity of 1,000 can be increased by several fold in future years as growing demand might require.

AMPHITHEATRE 1,000 seat

Market and the second of the s	
Site Clearing	\$ 1,000
Grading, 200 cu. yds. at \$1	200
Parking, 50 car, 20,000 sq. ft. at 35¢	7,000
Log Seating for 1,000 at \$4	4,000
Gravel Surfacing, 3" 8,000 sq. ft. at 22¢	1,760
Show Ring	400
Dressing Rooms	1,000
2 Restrooms of 8 and 8 seat capacity at \$14,000	28,000
Lighting Stage Ring, Restrooms, parking lot	V 200 000000
and seats	6,000
Speaker System	1,000
Walks, 200 lin. ft. of 8 ft. walls, gravelled	
with headers at \$5.50 per lin. ft.	1,100
Landscaping	2,000
Engineering and Contingencies at 15%	8,900
	0,300
Total Cost, Amphitheatre Facilities	\$ 62,360

10. Archery and Rifle Ranges. The Fish and Game Code requires all persons under the age of 16, who have not previously been licensed to hunt in California, to complete a course in the safe handling of firearms before they may The City has a purchase their first hunting license. training program set up to provide this valuable safety training; however, a range is needed so that actual firing practice can be included in the training course. The Santa Cruz Archers have already developed an excellent roving range having 28 targets, 14 of the bullseye and another 14 of animal type. Practice bales are also set up. The Master Design preserves the major portion of the roving archery range and allows space for rearrangement as necessary for this use to continue without interfering with the many others to be added. A fifty yard small bore rifle range is proposed below the archers where the targets will be backed by a high ridge for safety from stray bullets. The draw behind this ridge is recommended to be left as a buffer between the other uses and the two ranges. Thorough posting of the perimeter against entry by other users will afford further protection.

ARCHERY AND RIFLE RANGES Capacity 175 persons

Road, two-way, 0.4 miles at \$35,000 per mile	\$14,000
Parking, 50 car, 20,000 sq. ft. at 35¢ for clearing, grading and paving	7,000
Range House	4,000
Restroom of 3 and 3 seat	10,000
12 Target Butts at \$750	9,000
Firing Line, Covered 150'	6,000
Archery Paths, 1 mile	3,000
Archery Targets, 20 at \$200, in place	4,000
Picnic Tables, 20 at \$50	1,000
5 Barbecue Pits at \$65	325
Lighting of Rifle Range and Restroom	3,000
Telephone	1,000
Water Lines, 600 ft. 12" to 3/4", faucets and	
fountains	800
Engineering and Contingencies	9,475
Total Cost, Archery and Rifle Ranges	\$72,600

11. La Corona Overlook. Sightseeing will be part of every user's enjoyment and for many will be the only use of the Park on some of their visits. The highest point of the Park, known as "La Corona" is already a popular overlook. To the east and west are seen the surrounding hills, and to the south, an expansive panorama of the City of Santa Cruz, Monterey Bay, and Peninsula and on to the Pacific Ocean's horizon. The two park entrance roads join into one which leads to La Corona at its terminus. Parking, benches, attractive land-scaping and comfort facilities are planned for the accommodation of the visitors. An exhibit board will be a popular feature here where the Park history might be presented with highlights of the City's story and other timely displays of interest.

LA CORONA OVERLOOK Capacity 150

Parking for 40 cars, 16,000 sq. ft. at 35¢	\$ 5,600
Guard Rails 800 ft. at 4.75	3,800
Table-Bench Combinations, 25 at \$50	1,000
Benches 40 lin. ft. at \$2	80
Landscaping, including plant materials, masonry	
walls, etc.	10,000
Restrooms, 1 building of 3 and 3 seat	10,000
Water Lines, 1½" to 3/4", 500 ft. at \$1	500
Power, Lighting	1,500
Engineering and Contingencies at 15%	4,900
Total Cost, La Corona Overlook	\$ 37,380

12. Hiking Trails. Numerous trails will be needed to connect various use areas. Others will be formed by adventurous children in their climbs up the ridge points. But, of concern here, is the development of a trail system through the heavy forest which hikers can follow for several miles without crossing their own tracks. The proposed hiking trail routes are indicated on the Master Design Plan. Their general plan is to follow similar routes to those of the trail riders but on separate paths. In early years, the hikers and riders will probably of necessity follow the same paths; but as usage becomes heavier, it is anticipated that a separation will be necessary.

HIKING TRAILS

Hiking Trails 4.25 miles at \$3,000	\$12,750
Signs	500
Engineering and Contingencies at 15%	2,000
Total Cost of Hiking Trails	\$15,250

13. Riding Trails and Horsemen's Facilities. Riding is an activity that has been a part of De Laveaga Park for many years. A considerable portion of the trails that have been developed for this use can be kept in the permanent trail system. The new trails will travel through the heavily forested slopes and complete a circuit route of the Park as well as crossing its interior. Several stretches of about one-half mile in length each will be of standards adequate for cantering, galloping and other gates. To separate the horsemen's activities from other usage, a horse trailer parking area is recommended near the southwest corner of the Park served by a short spur road from the Park boundary.

RIDING TRAILS AND HORSEMEN'S FACILITIES

Riding Trails, 7 miles at \$4,500 per mile	\$31,500
Trailer Parking Area Entrance Road, one-half mile at \$35,000	17,000
Site Cleanup	1,000
Grading	500
Hitching Rails	200
Restrooms, 1 of 3 and 3 seat, 1 of 2 and 2 seat	16,500
	300
Signs Table-Bench Combinations, 15 at \$50	750
Barbecue Pits, 6 at \$65	390
Water Lines, 1½" to 3/4", 600 ft. at \$1 average	600
	5,650
Engineering and Contingencies Total Cost, Riding Trails and Horsemen's Facilities	\$ 74,390

14. Roads and Utilities. The costs of road spurs to serve individual areas of use have been assigned to the particular use in the main. The following costs pertain to the main entrance road from Branciforte Road to Parkway Drive from the Park boundary to the La Corona parking lot and also includes the one-way road which exits at the old sand quarry. The cost per mile figure is low and based on the probability that cement stabilized macadam will be adequate surfacing for the traffic loads of the park. This type of paving will provide relief from the asphalt streets and parking lots of the cities and be more in keeping with the surroundings. The construction of earth berms or other barriers will be necessary in fairly level areas to keep the people from driving indiscriminately over the park lands.

The City water system passes along Branciforte Road so that service to the Picnic Area, Activity Area and vicinity is readily available. On the upper terrace lands, water service is practically non-existent. For purposes of the Master Plan, service is proposed by pumping from the city storage tanks in the southeast corner of the park through a new main to storage on La Corona ridge, the highest point in the park. The main should be six inch from the storage to the vicinity of the golf course buildings to afford adequate rate of flow in case of structural fires and will also be adequate for irrigation needs of the golf course. Laterals will branch from the main as required to serve the various areas of the upper terraces. A four inch line from the pumping station to the main should be adequate for its purpose.

Power and telephone services will be essential from systems now serving the residential areas both south and west of the park. Cost items for these services are included in individual area figures, and in the case of major structures, are absorbed in the over-all cost.

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MAIN PARK ROADS

3.25 miles two-way at \$35,000 per mile, clearing grading and paving	6110 000
	\$118,000
Barriers as needed	12,000
0.7 miles one-way Scenic Road to Sand Quarry,	
minimum improvements	5,000
Engineering and Contingencies at 15%	
	18,700
Total Cost, Main Park Roads	\$153,700
MAIN WATER SYSTEM	
4 in. line, 3,000 lin. ft. at \$3.60	10,000
6 in. line, 3,920 lin. ft. at \$6.40	25,000
Pumping Plant	
	4,400
Storage Tank, 200,000 gallon	35,000
Engineering and Contingencies	11,250
Total Cost, Water Main System	
ration by Stem	\$ 85,650

15. <u>Park-wide Considerations</u> Each acre of the park lends its measure of beauty and potential use and enjoyment. Through affording numerous turn-outs for roadside parking along the main roads many will be able to stop their cars and enjoy out-of-way beauty spots.

Much can be done to better the park. An obvious essential is to eradicate poison oak. In coordination with the eradication of this hazard, undesirable brush and reproduction should also be removed.

The forest stands can be improved. The redwood trees are second growth growing in tight clumps where they sprouted from the stumps left by the loggers early in this century. Through removing the smaller of these, the growth of the remaining specimens will be greatly accelerated. The felled trees will produce the log seats of the amphitheatre and be put to other good use. Judicious thinning of the stands of other species will free the specimens of these to spread and become giants in the future.

The beauty of the park can be enhanced also by planting suitable trees and shrubs, ferns and other plants. The general public will enjoy masses of spring, summer and fall color. An increasing number will appreciate rare specimens, picturesque trunks, leaf patterns, etc.

Another park-wide matter is the need of adequate signs. Much can be contributed by attractive and fitting signing.

			*
	Roadside Rests	\$	20,000
	Poison Oak eradication, brush removal (Initial eradication)		30,000
	Stand Improvement		30,000
	Tree, shrub, fern and other material planting		80,000
	Signs, 2 main entrance-exit at \$400, 10 area at \$100, 300 minor at \$25		9,300
	Miscellaneous at 10%		17,000
	Total Park-wide Considerations	\$	186.300
Grand	Total, Cost Value of all Facilities \$	1	,735,980

B. AREA CAPACITIES

The design capacities for the various components of the park usage are presented in the following. It is of interest to note that by recent standards for a park of this type and acreage a capacity of 5,000 is considered good usage. By carefully dovetailing the various uses and taking full advantage of the terrain, the design capacity of De Laveaga Park has been raised to 10,000. It will be possible as well by earmarking areas for over-flow parking and with the use of rental portable toilets to accommodate crowds well over design capacity on special occasions.

Use	Daily VisitorCapacity
Family Picnic Grounds, 100 units with 509 turh-over at 4 per party	% 600
Family Campgrounds, 160 family capacity at 4 per family	640
Group Picnic Grounds	600
Group Campgrounds	150
Activity Area; capacity 300 at one time and turn-over four times per day	1,200
Golf Course, capacity 600 rounds of golf and Clubhouse, dining 800	1,400
Natural Science Center, 200 at one time, turn-over of five times	1,000
Clubhouse	500
Amphitheatre	1,000
Archery and Rifle Ranges, capacity 175, turn-over three times per day	525
La Corona Overlook, 150 capacity, turn-over of 30	4,500
Hiking Trails, 100 at one time, turn-over of 10 times	1,000
Riding Trails and Horsemen's Facilities, capacity of 100 horses and riders, turn-over 3 times per day	
Roadside Rests	1,000
Total Daily Visitor Design Capacity	14,115

Estimated capacity in Visitor days, 10,000 allowing for persons making use of more than one of the foregoing area facilities during the day's stay.

C. THE DEVELOPMENT PROGRAM

The grand total in cost value of the various developments that are proposed for De Laveaga Park is \$1,735,980. The "cost value" term is employed because substantial development has been carried out by the city and also by various organizations, the value of which is included in the master figures.

In Washington Memorial Grove and the surrounding picnic areas, for example, as well as the redwood grove which has been established, there are 20 pieces of play apparatus, 32 barbecue pits, 61 tables and 3 restrooms.

In other sections of the park a substantial part of the riding trail has already been developed, the roving archery range is in operation, and a historical Covered Bridge has been moved to the park and placed across Branciforte Creek.

The possibility that private capital will develop the golf course, with ultimate ownership reverting to the city, is being investigated, and the outlook is promising. Another private venture is the one-third scale railroad which will be developed and operated by private individuals. Other assistance by private investment is quite likely as the popularity of the area grows.

A considerable economy in the water system is also probable as subdivision development appears imminent northeast of the park and at higher elevation. If the city serves the latter area in the near future, the pump and storage facilities will not be required.

In essence, the Master Plan is considered a long range program to be accomplished over a period of years. The costs presented indicate the magnitude of the job which in turn will guide programming.

D - INCOME POSSIBILITIES

To help defray operational costs, substantial income may be derived from concessionaire lease and from fees charged for the use of park facilities. The golf course, if developed by private capital, will cost the city nothing, and, perhaps, bring some additional return during the years in which the private holders are writing off their investment. Under such arrangement, the course will become the property of the city at the end of the lease term. If developed by the city, this facility should amortize its initial cost in time.

It is recommended that fees be charged for picnicking and camping probably matching the State Beaches and Parks rates of each season. With the establishment of a season pass entitling the holder and his family to use of the facilities with picnicking privileges and camping and half price for the year, the most frequent users, i.e. the city's residents, can be granted less costly use of the park's facilities than those who come from a distance.

Once the park is well developed and its use becomes increasingly heavier, this source of income should pay operational costs and perhaps bring return on the capital investment as has been demonstrated by Santa Barbara County in their Cachuma Park venture.

E - SUMMARY

The potential of De Laveaga Park is great. Its area is large, 565 acres, its open, rolling benchlands surrounded by heavily forested slopes ideal for diversified use. The view, looking toward the hills of the Monterey Peninsula out over Monterey Bay and its shores, is priceless.

The climate is balmy and free from the winds that usually sweep the coastline. Due to the foresight of Vincent de Laveaga before the turn of the century, the city has this ideal land today. It is time to analyze the full potential of this acreage and to initiate a program that will make a reality of the things the park can give the people of the city.

In a relatively few years it is to be hoped that this land will be engulfed in the expanding city. The surroundings, like the park, are premium lands unexcelled for view and climate. The park then will serve the neighborhood, the city and the region.

The plan of development is to include the facilities that will be demanded by these many uses. The basic premise of the development will be to bring the family together in outings where each member of any age will find the things he or she likes to do, to design a park that will invite them back often.

REFERENCES

- Memorandum of Recommendations for Public Recreation Services in Santa Cruz, California.
 Prepared by State of California Recreation Commission, September, 1953.
- Basic Area Analysis Mountain Park City of Sunnyvale, California
 Prepared by Fred L. Hector, Planning Consultant

APPENDIX

CITY COUNCIL

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