ATTACHMENT 4 10/12/2017 Planning Commission

RESOLUTION NO. NS-

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SANTA CRUZ AMENDING THE CITY'S LOCAL COASTAL PROGRAM LAND USE POLICIES RELATING TO FRONT STREET PROPERTIES ADJACENT TO THE SAN LORENZO RIVER

WHEREAS, the City adopted the Local Coastal Program (LCP) by Resolution NS-21,902 on October 25,1994 and adopted San Lorenzo Urban River Plan policy amendments in 2004; and

WHEREAS, the City desires to modify the LCP to remain consistent with the Downtown Plan specific plan and to directly support the goals and objectives of the General Plan 2030 adopted by Resolution NS-28-527 on June 26, 2012; and

WHEREAS, the LCP amendment will maintain and support all of the San Lorenzo Urban River Plan 1) Urban River Plan Goals and 2) Restoration Goals and Objectives adopted as part of the LCP; and

WHEREAS, the City Planning Commission held a public hearing on October 12, 2017 and found that the public necessity, and the general community welfare, and good zoning practice shall be served and furthered with the adopted amendments; and that the proposed amendments are in general conformance with the principles, policies and land use designation set forth in the General Plan and Local Coastal Program; and

WHEREAS, the City Council conducted a public hearing on ________, 2017, and now finds:

1. That the public necessity, and the general community welfare, and good zoning practice shall be served and furthered; and that the proposed amendments are in general conformance with the principles, policies and land use designation set forth in the General Plan, Local Coastal Program and the Downtown Plan, a specific plan.

The LCP text amendments are consistent with the General Plan 2030 in that the proposed changes align with sustainable planning objectives to encourage compact and transit-oriented development opportunities, which will directly support and promote additional coastal access connections to the Santa Cruz Riverwalk.

The proposed General Plan 2030 amendment is determined to be in the public interest. The amendment to increase the Floor Area Ratio in the downtown will encourage the development of new housing units to help the City meet its housing needs, while incentivizing public access to the Santa Cruz Riverwalk and coastal resources.

2. The proposed LCP amendments are consistent and compatible with the adopted General Plan 2030 and implementation programs. The proposed policy amendments are consistent with all elements of the General Plan including the Land Use Element, the Environmental Quality Element and the Circulation Element, as the amendments support the goal of preserving greenbelt lands and maintaining a compact urban City core.

RESOLUTION NO.

- 3. The proposed LCP amendments are fully consistent with the Coastal Act, specifically with the Coastal Resources Planning and Management Policies of Chapter 3, which include coastal access, land resources and development policies. With regard to coastal access, the policies will strengthen connections to the Riverwalk and coastal areas.
- 4. The potential impacts of the proposed amendments have been assessed and have been determined to not be detrimental to public health, safety or welfare. The proposed policy amendments have been fully analyzed in the Downtown Plan EIR.
- 5. In accordance with the California Environmental Quality Act (CEQA), an Environmental Impact Report was prepared for the Downtown Plan amendments, which included the LCP policy amendments. The EIR concluded that the defined Downtown Plan Project, including the CLP policy amendments, have few significant impacts upon the environment, other than the cumulatively considerable contribution of traffic generated by the Project to significant cumulative traffic impacts.

NOW THEREFORE, BE IT RESOLVED by the City Council of the City of Santa Cruz that the LCP text amendments are hereby amended as shown in Exhibit "A" attached and made a part hereof.

PASSED AND ADOPTED this _	day	of	, 2017, by the
following votes:			
AYES:			
NOES:			
ABSENT:			
DISQUALIFIED:			
	APPROVED:		
		Mayor	
ATTEST:			
City Clerk Administrator			

EXHIBIT A

LOCAL COASTAL PROGRAM LAND USE POLICY AMENDMENTS RELATING TO THE SAN LORENZO URBAN RIVER PLAN SIGNIFICANT RIVERFRONT AREAS FRONT STREET

STRIKE-OUT/UNDERLINED POLICIES TO REVEAL POLICY CHANGES

Front Street (Significant Riverfront Areas = SRFA)

There are eleven existing SLURP policies relating to Front Street. Nine of these policies relate to Coastal Zone properties. The LCP policies are proposed to be rewritten as three policies.

- SRFA-1 Require new development projects to incorporate design features that encourage active engagement with the Riverwalk such as; filling adjacent to the Riverwalk and landscaping, providing direct physical access to the Riverwalk, including appropriate active commercial and/or residential uses adjacent to the Riverwalk, or providing a combination of these and/or other design features that support the resource enhancement and river engagement policies of the San Lorenzo River Plan.
- SRFA-2 Require new development projects to incorporate pedestrian and/or bicycle connections between Front Street and the Riverwalk at appropriate locations such as the extensions from Maple Street and near Elm Street. Support a pedestrian bridge in the general vicinity between the Riverwalk near the Maple Street terminus to the Mimi de Marta Dog Park on the east side of the river.
- SRFA 1 Maintain existing development standards in the Downtown Recovery Plan (DRP) for the Front Street Riverfront Area including principal permitted uses for ground-level and upper-floors, conditional uses, and height and step back requirements. Maintain maximum height restriction to 50 feet with development above 35 feet in height stepping back at least 10 feet at an angle not to exceed 42 degrees. (DRP, p. 47-50)

This policy language was a recommendation from the SLURP from a process that is now outdated. The SLURP was intended as a resource protection programmatic guide and not a land use planning document. The SLURP process did not have the benefit of any land use planning guidance for architecture or urban design. Since the adoption of the SLURP, the City has undertaken a comprehensive effort to update the principal land use document for the area – the Downtown Plan, along with associated environmental analysis. Development standards for this area are appropriately located in the Downtown Plan and not within the policies of the LCP.

Maintain the ten-foot setback area between residential and commercial uses adjacent to the levee trail from the western edge of the trail. The setback—area between the property line and the Riverwalk should—shall—be filled to raise the adjacent ground-level use to the same a similar or higher elevation as the levee trailRiverwalk. This—The public lands between the Riverwalk and the private property may area should—also incorporate publicly accessible commercial or residential amenities, such as outdoor public seating or visually accessible garden space for residential development. Trees planted as part of the San Lorenzo Flood Control Improvement Project should be maintained and incorporated into new development where feasible and where not in conflict with the required fill or publicly accessible amenities. (DRP, p. 51)

This policy language was previously proposed for deletion as it was viewed as unnecessary given the physical location of the Riverwalk being greater than 10-feet from the private property line. However, because the 10-foot setback relates to a required setback as referenced in the Citywide Creeks and Wetlands Plan, it is appropriate to keep the policy as part of the Local Coastal Program. The language is proposed to be revised to more accurately reflect the modifications to the Downtown Plan, without reducing environmental protection or reducing the setback requirement from the Riverwalk.

SRFA -3 Maintain design guidelines for residential and commercial development with the exception of limiting building materials to more natural wood, brick and stone; avoid overuse of concrete and stucco. (DRP, p. 51)

This language is not appropriate for the LCP. It is too detailed and most of the downtown is outside of the Coastal Zone.

SRFA -4 The "river promenade" proposed in the original San Lorenzo Design Concept Plan between Soquel Drive and Laurel Street should be re-conceptualized as a more natural, less formal looking "trail" with adjacent garden space and native trees to be accommodated in the ten-foot setback area.

Levee Trail (Santa Cruz Riverwalk) is complete. Most of the Riverwalk lies outside of the Coastal Zone and any specific design modifications would be subject to appropriate permits.

SRFA 5 Establish a river plaza or park within the Front Street Riverfront Area between Soquel Drive Avenue and Laurel Street on the west bank (upstream orientation). Redevelopment of the Metro Station affords an opportunity for connecting a plaza or park with a public area on the east side of Front Street. Other favorable sites are the terminus with Cathcart Street and the terminus with Maple Street (Figures 49 & 50).

This policy should be deleted due to the fact that the primary location of the concept of a public plaza is outside of the Coastal Zone.

RESOLUTION NO.

SRFA 6 Maintain the wooden roof truss buildings along Front Street as architectural artifacts to demonstrate the "working waterfront" character of the area.

It is unclear where this policy came from. The 'historic' buildings were constructed in the 1920's to 1940's and relate to the auto-service industry and automobile culture.

Ensure that any parcel consolidation strategy provides for public access from the Front Street sidewalk to the levee. Maintain the ten-foot step back requirement between buildings included in the Downtown Recovery Plan for any development. Encourage pedestrian traffic through creative inviting design and incorporate water features, gardens, paving, and stairways up the levee as design features.

The proposed three policies better reflect the combined intentions and direction for land use in this area.

SRFA 10 Maintain views from both taller downtown buildings to the River and from the River trail to distant mountains and ridges, avoiding creation of a development "wall" between the downtown and the River.

Taller downtown buildings are outside of Coastal Zone; the Riverwalk path creates the view corridor. The City does not protect private views to the river from tall existing buildings as these are not public views.

SRFA-11 Preserve views along the Front Street area to and from Beach Hill, a significant historic feature in this area.

This policy is too vague and is not a resource-related policy that follows the other parts of the SLURP.

CLEAN POLICIES AS ADOPTED WITH THIS RESOLUTION

Front Street (Significant Riverfront Areas = SRFA)

- SRFA-1 Require new development projects to incorporate design features that encourage active engagement with the Riverwalk such as; filling adjacent to the Riverwalk and landscaping, providing direct physical access to the Riverwalk, including appropriate active commercial and/or residential uses adjacent to the Riverwalk, or providing a combination of these and/or other design features that support the resource enhancement and river engagement policies of the San Lorenzo River Plan.
- SRFA-2 Require new development projects to incorporate pedestrian and/or bicycle connections between Front Street and the Riverwalk at appropriate locations such as the extensions from Maple Street and near Elm Street.
- Maintain the ten-foot setback area between residential and commercial uses adjacent to the levee trail from the western edge of the trail. The area between the property line and the Riverwalk shall be filled to raise the adjacent ground-level use to a similar or higher elevation as the Riverwalk. The public lands between the Riverwalk and the private property may incorporate publicly accessible commercial or residential amenities, such as outdoor public seating. Trees planted as part of the San Lorenzo Flood Control Improvement Project should be maintained and incorporated into new development where feasible and where not in conflict with the required fill or publicly accessible amenities.